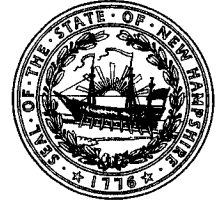




The State of New Hampshire  
*Department of Environmental Services*



Michael P. Nolin  
Commissioner

Munce's Superior Petroleum Products, Inc.  
453 Denmark Street  
Berlin, NH 03570

Re: Warren Village Market,  
Route 25, Warren,  
UST Permit #0-114354

**NOTICE OF PROPOSED  
ADMINISTRATIVE FINE  
AND LICENSE ACTION  
No. AF 05-062**

July 21, 2005

**I. INTRODUCTION**

This Notice of Proposed Administrative Fine and License Action is issued by the Department of Environmental Services, Waste Management Division to Munce's Superior Petroleum Products, Inc. Pursuant to RSA 146-C:10-a and NH Admin. Rule Env-C 600, the Division is proposing that fines totaling **\$1,600** be imposed against Munce's Superior Petroleum Products, Inc. for the violations alleged below. Also, pursuant to RSA 541-A:30, RSA 146-C:4, and Env-Wm 1401.09, the Division is proposing that DES suspend the permit to operate an underground storage facility held by Munce's Superior Petroleum Products, Inc., based on the violations alleged below. **This notice contains important procedural information. Please read the entire notice carefully.**

**II. PARTIES**

1. The Department of Environmental Services, Waste Management Division ("the Division"), is a duly constituted administrative agency of the State of New Hampshire, having its principal office at 29 Hazen Drive, Concord, NH.
2. Munce's Superior Petroleum Products, Inc. ("Munce's") is a New Hampshire corporation having a principal office and mailing address of 453 Denmark Street, Berlin, NH 03570.

**III. SUMMARY OF FACTS AND LAW SUPPORTING CLAIMS**

1. RSA 146-C authorizes the Department of Environmental Services ("DES") to regulate the installation, maintenance, operation, licensing and closure of underground storage facilities. Pursuant to RSA 146-C:9, the Commissioner of DES has adopted N.H. Admin. Rules Env-Wm 1401 to set forth the requirements for underground storage facilities by "establishing criteria for registration and permitting, and standards for design, installation, operation, maintenance, and monitoring of such facilities."
2. RSA 146-C:10-a authorizes the Commissioner to impose administrative fines of up to \$2,000 per offense upon any person who violates any provision of RSA 146-C or any rule adopted under the provisions of this chapter. Pursuant to RSA 146-C:10-a, the Commissioner has adopted Env-C 607 to establish the schedule of fines for such violations.

3. RSA 146-C:4 prohibits the operation of an underground storage facility in New Hampshire without a permit. The permit to operate is issued by, and may be revoked by DES in accordance with RSA 541-A:30 for just cause, including, but not limited to, the operation or ownership of an underground storage facility in violation of DES's rules. Pursuant to RSA 146-C:9, the Commissioner has adopted Env-Wm 1401 regarding the ownership, registration and operation of underground storage tanks and facilities including criteria for issuing, renewing and revoking a permit to operate an underground storage tank or facility in New Hampshire.
4. Munce's is the registered facility owner of three underground storage tanks ("USTs") at the Warren Village Market facility ("the Facility"), further identified as UST #0114354, located on real property at Route 25, Warren, NH ("the Property"). DES previously issued permit to operate No. 0114354 ("the Permit") to Munce's Superior Inc., to allow the operation of the USTs at the Facility.
5. The UST systems are subject to the requirements of RSA 146-C and Env-Wm 1401.
6. On February 17, 2005, a Division inspector conducted a compliance inspection at the Facility and noted compliance deficiencies which were identified in a report (the "Report") issued to the Facility representative at the time of the inspection.
7. The Report notified the Facility that compliance was to be achieved within 30 days of the date of the inspection and verification of compliance submitted to the Division within 45 days of the date of the inspection. Acknowledgement of receipt of the Report was signed by Roger C. Goyette on behalf of the Facility.
8. The Report also included a UST Facility Summary of Deficiencies identified at the time of the inspection. Among those deficiencies identified, the Division was not notified that the following were corrected within 45 days after the inspection was performed:
  - a. The overfill protection devices for the 3,000-gallon gasoline compartment of the 15,000-gallon UST (Tank 1) and both the 6,000-gallon diesel compartment and 2,000-gallon off-road diesel compartment of the 8,000-gallon UST (Tank 2) were not installed properly;  
and
  - b. The steel piping under the dispenser for Tank 2 is not corrosion protected.
9. Env-Wm 1401.25(h) defines the manner in which the overfill protection devices shall be installed and maintained.
10. Env-Wm 1401.33(b) requires all existing metal piping that routinely contains regulated substances and is in contact with the soil or other backfill material to be protected from corrosion.

#### **IV. VIOLATIONS ALLEGED, PROPOSED LICENSE ACTION, AND ADMINISTRATIVE FINE(S)**

1. Munce's has violated Env-Wm 1401.25(h) by failing to properly install overfill protection devices on the 3,000-gallon gasoline compartment of Tank 1 and both the 6,000-gallon diesel

compartment and 2,000-gallon off-road diesel compartment of Tank 2. For this violation, Env-C 607.05(j) specifies a fine of \$200 per requirement not met, or \$600 for the Facility.

2. Munce's has violated Env-Wm 1401.33(b) by failing to install corrosion protection for the piping under the dispenser for Tank 2. For this violation Env-C 607.03(f) specifies a fine of \$1,000 per requirement not met.

3. Based on the violations identified above, DES proposes to revoke the permit to operate.

The total fine being sought is \$1,600.

#### **V. REQUIRED RESPONSE, OPPORTUNITY FOR HEARING**

**Pursuant to Env-C 601.06, Munce's is required to respond to this notice. Please respond no later than August 30, 2005 using the enclosed colored form.**

Munce's has the right to a hearing to contest these allegations before the proposed license action is taken or any administrative fine is imposed. The hearing would be a formal adjudicative proceeding pursuant to RSA 541-A:31, at which Munce's and any witnesses Munce's may call would have the opportunity to present testimony and evidence as to why the proposed action should not be taken. All testimony at the hearing would be under oath and would be subject to cross examination. If Munce's wishes to have a hearing, one will be scheduled promptly.

RSA 541-A:31, III(e) provides that Munce's has the right to have an attorney present to represent Munce's at Munce's expense. Munce's is not required to be represented by an attorney. If Munce's chooses to be represented by an attorney, the attorney must file an appearance and comply with NH Admin. Rule Env-C 200.

1. If Munce's would like to have a hearing, please have an authorized representative sign the appearance section of the colored form (upper portion), check the appropriate line requesting a **formal hearing** and return it to the DES Legal Unit, at the address noted on the form.
2. If Munce's wishes to discuss the possibility of settling the case, please have an authorized representative sign the appearance form, check the appropriate line indicating a desire to **meet informally** and return it to the DES Legal Unit.
3. If Munce's chooses to waive the hearing, relinquish the permit to operate and/or pay the proposed fine, please have an authorized representative sign the waiver (lower portion) and return it **with payment of the fine** to the DES Legal Unit.

#### **VI. DETERMINATION OF LIABILITY FOR ADMINISTRATIVE FINES**

Pursuant to Env-C 601.09, in order for any fine to be imposed after a hearing, the Division must prove, by a preponderance of the evidence, that Munce's committed the violations alleged and that the total amount of fines sought is the appropriate amount under the applicable statute and rules. Proving something by a preponderance of the evidence means that it is **more likely than not** that the thing sought to be proved is true.

If the Division proves that Munce's committed the violations and that the total amount of fines sought is the appropriate amount under the applicable statute and rules, then the fine sought will be imposed, subject to the following:

\* Pursuant to Env-C 601.09(c), the fine will be **reduced by 10%** for each of the circumstances listed below **that Munce's proves, by a preponderance of the evidence, applies in this case:**

1. The violation was a one-time or non-continuing violation, **and** Munce's did not know about the requirement when the violation occurred, **and** the violation has not continued or reoccurred as of the time of the hearing, **and** any environmental harm or threat of harm has been corrected, **and** Munce's did not benefit financially, whether directly or indirectly, from the violation.
2. At the time the violation was committed, Munce's was making a good faith effort to comply with the requirement that was violated.
3. Munce's has no history of non-compliance with the statutes or rules implemented by DES or with any permit issued by DES or contract entered into with DES.
4. Other information exists which is favorable to Munce's case which was not known to the Division at the time the fine was proposed.

**\*\*\*\*\*IMPORTANT NOTICE\*\*\*\*\***

**An administrative hearing is a formal hearing.** All hearings will be recorded, and all witnesses will testify under oath or affirmation. At the hearing, the Division will present testimony and evidence to try to prove that **Munce's** committed the violation(s) alleged above, that the proposed license action be taken and proposed fine(s) be imposed. **The hearing is Munce's opportunity to present testimony and evidence that Munce's did not commit the violation(s), that the proposed license action should not be taken and/or that the fine(s) should not be imposed, or that the fine(s) sought should be reduced.** If **Munce's** has any evidence, such as photographs, business records or other documents, that **Munce's** believes show that **Munce's** did not commit the violation(s) or that otherwise support **Munce's** position, then **Munce's** should bring the evidence to the hearing. **Munce's** may also bring witnesses (other people) to the hearing to testify on **Munce's** behalf.

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Information regarding this proposed administrative fine and license action may be made available to the public via the DES Web page ([www.des.nh.gov](http://www.des.nh.gov)). If **Munce's** has any questions about this matter, please contact the DES Legal Unit at (603) 271-7509.

  
**COPY**  
Anthony J. Grana, P.E.  
Director  
DES Waste Management Division

Enclosure (NHDES Fact Sheet #CO-2002)

ec: Michael J. Walls, DES Assistant Commissioner  
Jennifer J. Patterson, Sr. Asst. Attorney General, NHDOJ/EPB  
James Martin, DES Public Information Officer  
Kerry D. Barnsley, Compliance Attorney, DES Legal Unit  
Lynn A. Woodard, P.E., WMD UST Supervisor  
Thomas R. Beaulieu, WMD UST Chief  
Susan Hanamoto, WMD  
cc: Rob Munce, 620 Main Street, Gorham, NH 03581

**\*\*\* RETURN THIS PAGE ONLY \*\*\***

**MUNCE'S SUPERIOR PETROLEUM PRODUCTS, INC. IS REQUIRED BY LAW  
TO RESPOND TO THIS NOTICE.**

**PLEASE RESPOND NO LATER THAN August 30, 2005**

Please check the appropriate line and fill in the requested information below.

**APPEARANCE** On behalf of Munce's Superior Petroleum Products, Inc.:

\_\_\_\_\_ I request to have a **formal hearing** scheduled in this matter.

\_\_\_\_\_ I would like to **meet informally** to discuss the issues in this matter.

**WAIVER OF HEARING** On behalf of Munce's Superior Petroleum Products, Inc.:

\_\_\_\_\_ I certify that I understand the right to a hearing regarding the imposition of the proposed administrative fine(s) and that I hereby waive those rights. The fine payment in the amount of \$1,600 paid to "Treasurer, State of New Hampshire" is enclosed.\*

\_\_\_\_\_ I certify that I understand the right to a hearing regarding the imposition of the proposed license action and that I hereby waive those rights and relinquish UST permit to operate No. 0114354.

*\* If payment is made by a check, draft, or money order that is returned due to insufficient funds, pursuant to NH RSA 6:11-a, DES may charge a fee in the amount of 5% of the face amount of the original check draft, or money order or \$25.00, whichever is greater, plus all protest and bank fees, in addition to collecting the amount of the original check draft, or money order.*

**Pursuant to Env-C 203.05 please provide the following information:**

\_\_\_\_\_  
Signature

\_\_\_\_\_  
Date

\_\_\_\_\_  
Name (please print or type):

\_\_\_\_\_  
Title:

\_\_\_\_\_  
Phone:

**RETURN THIS PAGE ONLY AND ANY PAYMENT TO:**

**DES Legal Unit**

**Attn: Michael Sclafani, Legal Assistant**

**P.O. Box 95**

**Concord, NH 03302-0095**

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# ENVIRONMENTAL Fact Sheet

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29 Hazen Drive, Concord, New Hampshire 03301 • (603) 271-3503 • [www.des.nh.gov](http://www.des.nh.gov)

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CO-2

2002

## Administrative Fines of the Department of Environmental Services

The Commissioner of the Department of Environmental Services (DES) is authorized by several statutes to impose administrative fines for certain violations of those statutes. In order to implement this authority, the Commissioner has adopted rules which specify the procedures for notifying people that a fine is being proposed and which specify the fine amount for any given violation. These rules are identified as Chapter Env-C 600.

Administrative fine proceedings follow a defined path. The first step is for a Division of DES to issue a Notice of Proposed Fine. The Notice will inform you of the violations the Division believes you have committed, together with the dollar amount of the fine that is being proposed. At this point, a final decision as to whether to impose the fine **has not been made** ... the Notice simply initiates the proceeding. The Notice will also inform you that you have a right to have a hearing before a final decision will be made, and may give a date and time for the hearing.

The Notice you receive will have a page attached to it on which you can indicate whether you will attend a hearing or whether you are waiving your right to a hearing and paying the fine which has been proposed. **YOU MUST COMPLETE AND RETURN THIS FORM.** The worst thing you can do if you receive a Notice is to ignore it! Under the rules which have been adopted, the case can proceed even if you don't respond. In order to achieve the best result, you must participate in the process.

When you receive a Notice of Proposed Fine, if you are interested in trying to settle the case without going to a formal hearing you should contact the person identified in the Notice. Many fine cases are settled in this way, often with a lower fine, a payment schedule, and/or a suspended fine. The negotiations need to start soon after the Notice is received, though. Don't wait until the day scheduled for the hearing to ask about settling the case.

If the case proceeds to a hearing, the Commissioner will designate a person to serve as a hearing officer to preside at the formal hearing. The hearing officer will not have prior knowledge of the Division's allegations, and will be neutral insofar as the outcome of the case is concerned. At the hearing, the Division will be required to prove that the violation(s) occurred and that the proposed fine is warranted. You will have an opportunity to ask questions of (cross-examine) the Division staff, and also present your own evidence, including testimony of witnesses if you wish, to show why the fine should not be imposed.

(over)

After the hearing is over, the hearing officer will compile the record (i.e. all of the information that was received at the hearing) and will make a recommendation to the Commissioner as to whether or not the fine should be imposed. The Commissioner will make a decision based on the evidence and testimony, and the decision issued by the Commissioner will specifically state the reasons for the decision.

The rules adopted by the Commissioner require the proposed fine to be reduced in certain circumstances, which are listed at Env-C 601.09. These include that you have not previously violated a law or rule implemented by DES, or that you acted in good faith. The Commissioner also has the discretion to allow you to pay a fine on a payment schedule, and/or to suspend all or a portion of the fine conditional upon remedying the underlying violation or staying in compliance with DES requirements for a specified period of time.

Sometimes people are concerned that the findings and rulings made by the Commissioner might be used against them in a separate proceeding (for instance, if their neighbor sues them for damages arising out of the same violation(s) for which they are being fined). In such a case, DES has accepted payment of the fine with a specific denial of liability. This is like pleading "no contest" to a traffic ticket: you pay the fine assessed, but are not admitting that you did anything wrong.

*This fact sheet is intended as a basic source of information concerning DES administrative fines. It is not intended to replace the laws and rules regarding administrative fines, but merely to provide a summary of them.*

For more information contact the DES Legal Unit, PO Box 95, Concord, NH 03302-0095, (603) 271-6072.